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# **ASHFIELD DISTRICT COUNCIL**



Council Offices, Urban Road, Kirkby in Ashfield Nottingham NG17 8DA

# Agenda

# **Scrutiny Panel A**

Date:	Thursday, 7th June, 2018	
Time:	7.00 pm	
Venue:	Committee Room, Council Offices, Urban Road, Kirkby-in-Ashfield	
	For any further information please contact:	
	I.cain@ashfield.gov.uk 01623 457317	
	01023 437317	

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### SCRUTINY PANEL A Membership

Chairman: Vice-Chairman: Councillor Rachel Madden Councillor Joanne Donnelly

**Councillors:** Tony Brewer Lachlan Morrison Phil Rostance

Don Davis Nicolle Ndiweni

#### FILMING/AUDIO RECORDING NOTICE

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#### SUMMONS

You are hereby requested to attend a meeting of the Scrutiny Panel A to be held at the time/place and on the date mentioned above for the purpose of transacting the business set out below.

R. Mitchell Chief Executive

#### AGENDA

- 1. To receive apologies for absence, if any.
- 2. Declarations of Disclosable Pecuniary or Personal Interests and Non Disclosable Pecuniary/Other Interests.
- **3.** To receive the minutes of the meeting of the Panel held on 23rd 5 8 January, 2018.
- 4. Introduction to Consideration of New Scrutiny Topic Council 9 14 Tax Exemptions for Care Leavers.

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# Agenda Item 3

#### SCRUTINY PANEL A

#### Meeting held in the Committee Room, Council Offices, Urban Road, Kirkby-in-Ashfield,

#### on Tuesday, 23rd January, 2018 at 6.30 pm

Present:	Councillor John Knight in the Chair;
	Councillors Tony Brewer, Steve Carroll, Cathy Mason, Lachlan Morrison, Phil Rostance and Helen-Ann Smith.
Apology for Absence:	Councillor Jim Aspinall.
Officers Present:	Lynn Cain and Mike Joy.
In Attendance:	Councillors Helen Hollis and Paul Roberts.

#### SA.10 <u>Declarations of Disclosable Pecuniary or Personal Interests and Non</u> <u>Disclosable Pecuniary/Other Interests</u>

There were no declarations of interest made.

#### SA.11 <u>Minutes</u>

RESOLVED

that the minutes of the meeting of the Panel held on 7<sup>th</sup> November, 2017 be received and approved.

#### SA.12 Scrutiny Review of Outside Bodies

The Vice Chairman introduced the item and reminded Members of the outcomes from the last meeting and the investigative work that has been requested to further the review into appointments to Outside Bodies and their subsequent administration.

The Scrutiny Manager reiterated that the Panel had indicated at the last meeting that Members were not looking to reduce the number of Outside Bodies appointed to at the present time. It had also been acknowledged that the current costs associated with Outside Body attendance was low and would not therefore be an influencing factor in any recommendations made to Cabinet regarding future arrangements.

Members had previously agreed that the broad classification of Outside Bodies into three categories was helpful and would help define the relationship between them and the Council. The Panel had also welcomed the suggestion that Member representatives (on Outside Bodies) be required to complete an annual report on activity and also to form a basis for ongoing appraisal of the Outside Bodies and their continued synchronisation with the Council's corporate priorities.

At the previous meeting it was also agreed that the designation of a contact officer for each of the three Outside Bodies categories (i.e. Strategic, Statutory, Community/Citizenship) would be beneficial to assist Members in their roles as Council representatives and to be on hand to provide advice and support as necessary.

The Members' Survey had highlighted that some Members felt that they were slightly unsure of their role on their particular outside body or whether it was linked to any priorities identified by the Council. It was agreed that an A-Z list of Outside Bodies would be extremely useful, especially for new Members as part of the Members' Handbook, outlining the main aims and objectives of the Outside Bodies, their link to the Council's priorities and details of the role to be undertaken.

To conclude, a Panel Member suggested that should an Outside Body be designated within the Community/Citizenship category and not appointed to, details of the organisation be circulated to Members to give them the opportunity to offer voluntarily support and attendance to the Outside Body as desired.

RESOLVED that

a) Outside Bodies be designated into three main categories:-

Strategic Statutory Community/Citizenship;

- b) Outside Bodies which enable the Council to be represented at a Strategic level, where there is a clear benefit to the Council and it supports the delivery of the Corporate Plan, shall continue to be supported with appointments made by the Council as appropriate;
- c) Outside Bodies, which enable the Council to be represented because of Statutory requirements, shall continue to be supported and appointments made by the Council as appropriate;
- any new requests for Member representatives on Outside Bodies that fall within the Community/Citizenship categorisation are only appointed if there is a demonstrable strategic link to the Council's Corporate Plan Themes and Priorities and minimum costs are incurred;
- e) where the Council appoints a representative to an Outside Body, that Member (or nominated Member from group appointments) shall provide a written report annually which shall be distributed to all Members of the Council with the proviso that should any matter in the opinion of the Member be significant during the course of the year, a written report shall be submitted to the Council regarding that matter;

- a Contact Officer be assigned to each of the three Outside Bodies categories (i.e. Strategic, Statutory, Community/Citizenship) to provide information to Members appointed to Outside Bodies within their category and to provide ongoing support and assistance where necessary;
- g) any new requests from Outside Bodies or continuation of Outside Body membership once the current term has ended, shall be considered by the Council having regard to the continued benefits to the Council in delivering its Corporate Plan themes and priorities;
- h) details of any Outside Bodies that fail to meet the requirements for inclusion within the Community/Citizenship category, be circulated to Members to give them the opportunity to attend meetings and offer voluntary support, as desired;
- Members who are newly appointed to Outside Bodies should receive a briefing from the appointed 'Contact Officer' within their category upon taking up the appointment;
- j) an A-Z of Outside Bodies be produced to be given to all Members as part of the Members Handbook Pack (following the District Elections in May 2019), outlining the main aims and objectives of the Outside Bodies, their link to the Council's priorities and details of the role to be undertaken.

The meeting closed at 6.50 pm

Chairman.

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# Agenda Item 4



Report To:	SCRUTINY PANEL A	Date:	7 JUNE 2018	
Heading:	INTRODUCTION TO CONSIDERATION OF NEW SCRUTINY TOPIC – COUNCIL TAX EXEMPTIONS FOR CARE LEAVERS			
Portfolio Holder:				
Ward/s:	ALL			
Key Decision:	NO			
Subject to Call-In:	NO			

#### Purpose of Report

Following consultation on the Scrutiny Workplan, the topic of Council Tax exemptions for care leavers has been suggested as a potential workplan item for Scrutiny consideration in 2018/19. Consideration of this topic is subject to approval for its inclusion on the Workplan at the Overview and Scrutiny Committee meeting on the 5 June 2018.

This report sets out an overview of the issue, sets the scene on the national discussion currently underway and details the Council's current position regarding exemptions. In attendance at the meeting will be the Service Manager, Revenues and Benefits to assist the Panel in its considerations.

#### Recommendation(s)

- Note the information contained in this report
- Agree a clear terms of reference, with anticipated value of the review
- Identify any further information required for consideration of this topic

#### Reasons for Recommendation(s)

Council Tax Exemptions for Care Leavers is due to be discussed as a possible topic for inclusion on the Overview and Scrutiny Workplan on the 5 June.

#### Alternative Options Considered

(with reasons why not adopted)

No alternative options considered yet, any considerations following the review will be detailed to a report to Cabinet in due course.

#### **Background**

#### Comprehensive local offer for care leavers

The government have recognised the financial difficulties which care leavers can face when transitioning into independence in their latest care leavers' strategy.

The report "A National Offer for Care Leavers - Preventing them from falling into financial difficulty" was issued by The Children's Society in November 2017 in response.

The report lists the following recommendations to shape the "National Offer"

The 'National Offer' for care leavers should:

- 1. Make sure that care leavers are exposed to a less severe sanction regime to better support them into work.
- 2. Allow low-income working care leavers to claim the same in-work benefits as older adults without children to boost their income in recognition that they may have greater financial responsibilities than other young people of their age.
- 3. Extend the higher rate of housing benefit they may receive until the age of 25 to promote stability.
- 4. Exempt all care leavers under the age of 25 from council tax in recognition of the corporate parenting role of the local authority.

The National Offer will make sure that care leavers receive support and protections in light of the additional vulnerabilities they may face.

Recommendation 4 falls within the powers of local government. In order to determine whether the recommendation should be adopted Ashfield District Council should consider what help is already available within Ashfield.

#### Local Council Tax reduction Schemes (LCTR Schemes)

Local Council Tax reduction schemes were introduced in 2013 to replace the national Council Tax Benefit scheme. Local Council Tax Reduction schemes grant a reduction to council tax payers based on an assessment of their means to pay, exactly like the old Council Tax Benefit scheme. However, unlike the old Council Tax Benefit scheme there is no longer a requirement to provide up to 100% reduction of the council tax liability for claimants on the lowest income levels (often referred to as "passported" cases).

Local Authorities were free to design their own schemes and decide how much they should cost. With the financial pressures on councils increasing over recent years many of these schemes have become less generous. In most areas of the country even those on very low levels of income now have to pay something towards their council tax liability as very few councils now provide 100% reduction in their Local Council Tax Reduction schemes.

Many council's require a minimum payment of council tax between 10% and 25%, with some as high as 40%. If care leavers have not been categorised in a protected group then they would be required to make some payments, regardless of how low their income is.

Ashfield District Council's Council Tax Reduction scheme is one of the few that still allows for a maximum 100% discount for people on low incomes. Claimants are means tested to determine the appropriate level of discount. Care Leavers living in Ashfield can already receive 100% reduction based purely on a means tested process.

#### Other help already available for Care Leavers

#### Council Tax Discounts/ Exemptions – Prescribed in the Council Tax Regulations

There are a number of exemptions already in place which are of particular relevance to young people, including care leavers:-

- people on some apprentice schemes (earning less than £195 per week)
- 18 and 19-year-olds in full-time education
- full-time college and university students
- young people under 25 who get funding from the Skills Funding Agency or Young People's Learning Agency
- student nurses
- people with a severe mental impairment

A number of local authorities are currently exploring a similar 100% discount for care leavers. Some have proposed a national exemption from Council Tax for care leavers up to the age of 25, regardless of their financial position.

This view assumes that the level of support already available to care leavers is the same for all local authorities, when clearly that is not the case. This new exemption would be provided under Section 13a (1) (c) of the Local Government Finance Act 1992.

#### Reduction under Section 13a (1)(c) of the Local Government Finance Act 1992

The Council has the discretion to reduce council tax liability for individuals or prescribed groups as it thinks fit. This discretion is exercised in accordance with section 13A (1) (c) of the Local Government Finance Act 1992.

Anyone can apply for a discretionary reduction under this provision. It is usually granted for cases of exceptional hardship or where difficult or extreme circumstances exist. This allows the council to assess individual cases on their merits and make a decision to reduce or remove any council tax liability.

#### Likely Cost to ADC

Based on the current estimates it may be that the majority of care leavers fall within the scope of existing reductions under Council Tax Reduction Scheme. If this is the case, then if Ashfield District Council decides that is sufficient then there would be no additional cost to the council and no loss of council tax income.

However, if members feel that a further reduction is required for care leavers to provide a <u>non-means</u> <u>tested</u> 100% discount to all care leavers (as recommended by the Children's Society) then there are a number of additional factors members should consider.

As part of consideration of this topic, advice from Finance and Nottinghamshire County Council on potential numbers and financial impact will be sought prior to any recommendations to Cabinet.

#### **Next Steps**

To support Members in consideration of this topic, The Service Manager, Revenues and Benefits will be in attendance at the meeting to provide an overview of the topic and discuss any potential implications.

The first meeting on this topic will be to provide Members with

- an overview of the issue;
- discuss local and national Implications
- Identify required information list, including statistics, research, financial implications & benchmarking;
- Specify any expert witnesses;

#### **Implications**

#### **Corporate Plan:**

Community and Customer Focused, Putting People First

We will place residents at the heart of our services and treat everyone fairly, involving people in decisions and asking them to shape their own futures. We will listen and learn, whilst recognising individual needs and designing services around those rather than simply standardising, particularly targeting resources at areas of most need

#### Legal:

The Council has the discretion to reduce council tax liability for individuals or prescribed groups as it thinks fit. This discretion is exercised in accordance with section 13A (1) (c) of the Local Government Finance Act 1992

#### Finance:

This report is an introductory overview. No financial information has yet been considered by the Panel Members. Full financial impact advice will be sought from Finance following the initial meeting to assist Members in their understanding of the issue and its implications.

Budget Area	Implication
General Fund – Revenue Budget	As detailed above
General Fund – Capital Programme	As detailed above
Housing Revenue Account – Revenue Budget	As detailed above
Housing Revenue Account – Capital Programme	As detailed above

Risk:

Risk	Mitigation
Due to this being an initial scoping review no risks have yet been identified. Following the initial meeting, any risks identified will be detailed in all future reports on the topic.	Risks will be identified at the initial meeting of the Panel on the 5 June 2018.

#### Human Resources:

There are no immediate Human Resource implications arising from this report, any identified during the course of the review will be highlighted in all future reports.

#### **Equalities:**

Ashfield District Council, in the exercise of its functions, aims to have due regard to the need to eliminate discrimination, harassment and victimisation, and to advance equality of opportunity, and foster good relations, between those who share a relevant protected characteristic.

The Council has a duty to have due regard to the need to remove or minimise disadvantages, take steps to meet needs, in particular steps to take account of disabled persons' disabilities, and encourage people to participate in public life. The Council must have due regard to the need to tackle prejudice and promote understanding.

#### **Other Implications:**

None

#### Reason(s) for Urgency

None

Reason(s) for Exemption

#### **Background Papers**

<u>A National Offer for Care Leavers - Preventing them from falling into financial difficulty – Children's</u> <u>Society 2017</u>

#### Report Author

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